

UNITED STATES DISTRICT COURT  
WESTERN DISTRICT OF WASHINGTON  
AT TACOMA

JAMAL J. ELLIS.

Plaintiff,

V.

WASHINGTON STATE DEPT OF  
CORRECTIONS, et al.,

## Defendants.

CASE NO. 3:15-CV-05421-RBL-DWC

**ORDER TO SHOW CAUSE OR  
AMEND**

Plaintiff Jamal Ellis, proceeding *pro se* and *in forma pauperis*, filed this civil rights complaint under 42 U.S.C. § 1983. Having reviewed and screened Plaintiff's Complaint under 28 U.S.C. § 1915A, the Court declines to serve Plaintiff's Complaint but provides Plaintiff leave to file an amended pleading by August 17, 2015, to cure the deficiencies identified herein.

## BACKGROUND

Plaintiff, who is currently incarcerated at Washington State Penitentiary (“WSP”), alleges the Department of Corrections (“DOC”) is selling generic, rather than name-brand, items in Intensive Management Units (“IMU”). Dkt. 3, p. 3. Plaintiff maintains: (1) Defendant Correctional Institute Director Danielle Armbruster contracts “with bad hygiene vendors;” (2) Defendant Superintendent D. Holbrook is liable as the superintendent of the DOC; (3) Defendant

1 Sinclair is liable because, as head of the prison divisions, he should have recommended changes  
2 in the vendors; and (4) Defendant Warner is liable because he is the secretary and “he could step  
3 up funding contracts between better hygiene vendors.” *Id.* Plaintiff also alleges Defendants L.  
4 Young and J. Aiyekeu failed to properly complete Plaintiff’s grievances. *Id.* at p. 2.

## DISCUSSION

6 Under the Prison Litigation Reform Act of 1995, the Court is required to screen  
7 complaints brought by prisoners seeking relief against a governmental entity or officer or  
8 employee of a governmental entity. 28 U.S.C. § 1915A(a). The Court must “dismiss the  
9 complaint, or any portion of the complaint, if the complaint: (1) is frivolous, malicious, or fails to  
10 state a claim upon which relief may be granted; or (2) seeks monetary relief from a defendant  
11 who is immune from such relief.” *Id.* at (b); 28 U.S.C. § 1915(e)(2); *see Barren v. Harrington*,  
12 152 F.3d 1193 (9th Cir. 1998).

13 In order to state a claim for relief under 42 U.S.C. § 1983, a plaintiff must show: (1) he  
14 suffered a violation of rights protected by the Constitution or created by federal statute, and (2)  
15 the violation was proximately caused by a person acting under color of state law. *See Crumpton*  
16 *v. Gates*, 947 F.2d 1418, 1420 (9th Cir. 1991). The first step in a § 1983 claim is therefore to  
17 identify the specific constitutional right allegedly infringed. *Albright v. Oliver*, 510 U.S. 266, 271  
18 (1994). To satisfy the second prong, a plaintiff must allege facts showing how individually  
19 named defendants caused, or personally participated in causing, the harm alleged in the  
20 complaint. *See Arnold v. IBM*, 637 F.2d 1350, 1355 (9th Cir. 1981).

## A. Conditions of Confinement

22 Plaintiff alleges he has been subjected to conditions of confinement which violate his  
23 Eighth Amendment rights. *See* Dkt. 3, p. 3. Plaintiff maintains he is forced to use generic

1 hygiene items including: soap, lotion, toothbrushes and toothpaste, and shampoo. *Id.* The  
2 Complaint states these products are not anti-bacterial and have similar prices to name-brand  
3 items sold to prisoners housed in general population. *Id.*

4 The Constitution does not mandate comfortable prisons, but neither does it permit  
5 inhumane prisons. *Farmer v. Brennan*, 511 U.S. 825, 832 (1970). Under the Eighth Amendment,  
6 prison officials are required to provide prisoners with basic life necessities, such as food,  
7 clothing, shelter, sanitation, medical care, and personal safety. *Id.* “To violate the Cruel and  
8 Unusual Punishments Clause, a prison official must have a sufficiently culpable state of mind.”  
9 *Id.* at 834 (internal quotations omitted). “In prison-conditions cases th[e] state of mind is one of  
10 ‘deliberate indifference’ to inmate health or safety[.]” *Id.* (citing *Wilson v. Seiter*, 501 U.S. 294,  
11 302-03 (1991)).

12 Plaintiff has failed to allege facts showing the conditions he complains of rise to the level  
13 of “inhumane.” Plaintiff has access to soap, lotion, toothpaste, toothbrushes, and shampoo,  
14 simply not the brand he would like to buy. Further, Plaintiff has not identified any individuals  
15 who have acted with deliberate indifference and subjected Plaintiff to conditions which rise to  
16 the level of cruel and unusual punishment. Plaintiff states Defendants Armbruster, Holbrook,  
17 Sinclair, and Warner have the ability to change the items available to IMU prisoners. Dkt. 3, p. 3.  
18 However, this does not show these four Defendants, or any other named Defendant, had  
19 subjective knowledge of an inhumane condition of confinement which Plaintiff alleged occurred.  
20 Plaintiff has therefore failed to state an Eighth Amendment claim. To proceed with this action,  
21 Plaintiff must allege facts showing he faced inhumane conditions of confinement, and must  
22 allege in more specific terms who harmed him and how the harm violated his Eighth  
23 Amendment rights.

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1           **B.     Equal Protection**

2           While unclear, Plaintiff may also be attempting to allege a violation of his Fourteenth  
 3 Amendment equal protection right. Dkt. 3, p. 3. Plaintiff states the prisoners housed in general  
 4 population are able to obtain name-brand hygiene products, unlike the prisoners housed in IMU.  
 5 Dkt. 3, p. 3. “In determining whether [this] claim is cognizable under the equal protection clause,  
 6 [the Court] must first determine whether [the prisoner] is similarly situated to prisoners in the  
 7 general population.” *Larue v. Jurgenson*, 17 F.3d 395, \*2 (9th Cir. 1994) (*citing Fraley v. United*  
 8 *States Bureau of Prisons*, 1 F.3d 924, 926 (9th Cir. 1993)). Because Plaintiff is an inmate housed  
 9 in IMU, he is not similarly situated to the general population prisoners. *Id.* (*citing Hemphill v.*  
 10 *Kincheloe*, 987 F.2d 589, 591 n. 1 (9th Cir. 1993) (IMU houses inmates who present the greatest  
 11 threat to orderly and safe operation of the prison, and its special policies and procedures are  
 12 designed accordingly)). As Plaintiff is not similarly situated to the prisoners in general  
 13 population, his equal protection claim is not cognizable under § 1983. Plaintiff must show cause  
 14 as to why this claim should not be dismissed for failure to state a claim.

15           **C.     Denial of Grievances**

16           Plaintiff alleges Defendants L. Young and J. Aiyekeu did not complete Plaintiff’s  
 17 grievances through the furthest level and Plaintiff did not receive his grievance by the due date.  
 18 Dkt. 3, p. 2. Denial of the grievance process fails to state a claim under § 1983 because a  
 19 prisoner is not entitled to a grievance procedure. *See Mann v. Adams*, 855 F.2d 639, 640 (9th Cir.  
 20 1988) (a prisoner does not have a claim for entitlement to a grievance procedure); *Ramirez v.*  
 21 *Galaza*, 334 F.3d 8550, 860 (9th Cir. 2003) (finding a prisoner did not have a claim for a loss of  
 22 liberty regarding the processing of his grievances because inmates lack a separate constitutional  
 23 entitlement to a specific grievance procedure). Accordingly, Plaintiff must show cause as to why

1 his claims against Defendants Young and Aiyekeu should not be dismissed based on Plaintiff's  
 2 failure to state a cognizable claim under § 1983.

3 **D. Personal Participation**

4 To state a claim under § 1983, Plaintiff must allege facts showing how each Defendant  
 5 caused or personally participated in causing the harm alleged in the Complaint. *Leer*, 844 F.2d at  
 6 633; *Arnold*, 637 F.2d at 1355. Sweeping conclusory allegations against an official are  
 7 insufficient to state a claim for relief. *Leer*, 844 F.2d at 633. Further, a § 1983 suit cannot be  
 8 based on vicarious liability alone, but must allege the defendant's own conduct violated the  
 9 plaintiff's civil rights. *City of Canton v. Harris*, 489 U.S. 378, 385-90 (1989).

10 Plaintiff appears to name Defendants Armbruster, Holbrook, Sinclair, and Warner as  
 11 defendants because they are in supervisory positions within WSP or the DOC. Dkt. 3. Plaintiff  
 12 does not allege these four Defendants personal participated in any alleged constitutional  
 13 violations. *Id.* Because vicarious liability is inapplicable to a § 1983 suit, these claim should be  
 14 dismissed unless Plaintiff pleads facts in an amended complaint showing how the actions of  
 15 Defendants Armbruster, Holbrook, Sinclair, and Warner violated Plaintiff's constitutional rights.  
 16 See *Ashcroft v. Iqbal*, 556 U.S. 662 (2009).

17 **E. Improper Defendant**

18 Plaintiff names the Washington State DOC as a Defendant. Dkt. 3, p. 1. Section 1983  
 19 applies to the actions of "persons" acting under the color of state law. The DOC, as an arm of  
 20 the state of Washington, is not a "person" for purposes of a § 1983 civil rights action. See *Will*  
 21 *v. Michigan Dep't. of State Police*, 491 U.S. 58, 65, 71 (1989). Additionally, there is no  
 22 evidence the state of Washington has waived its Eleventh Amendment immunity in federal  
 23 courts. Therefore, the DOC is a state agency which cannot be sued under § 1983.

1      **F. Instruction to Plaintiff and the Clerk**

2      Plaintiff must show cause as to why this Complaint should not be dismissed for failure to  
3 state cognizable claims pursuant to §1983, or file an amended complaint correcting the  
4 deficiencies stated in this Order. If Plaintiff intends to pursue a § 1983 civil rights action in this  
5 Court, he must file an amended complaint and within the amended complaint, he must write a  
6 short, plain statement telling the Court: (1) the constitutional right Plaintiff believes was violated;  
7 (2) the name of the person who violated the right; (3) exactly what the individual did or failed to  
8 do; (4) how the action or inaction of the individual is connected to the violation of Plaintiff's  
9 constitutional rights; and (5) what specific injury Plaintiff suffered because of the individual's  
10 conduct. *See Rizzo v. Goode*, 423 U.S. 362, 371–72, 377, 96 S.Ct. 598, 46 L.Ed.2d 561 (1976).

11     Plaintiff shall present the amended complaint on the form provided by the Court. The  
12 amended complaint must be legibly rewritten or retyped in its entirety, it should be an original  
13 and not a copy, it should contain the same case number, and it may not incorporate any part of  
14 the original complaint by reference. The amended complaint will act as a complete substitute for  
15 the original Complaint, and not as a supplement. The Court will screen the amended complaint to  
16 determine whether it contains factual allegations linking each Defendant to the alleged violations  
17 of Plaintiff's rights. The Court will not authorize service of the amended complaint on any  
18 Defendant who is not specifically linked to a violation of Plaintiff's rights.

19     If Plaintiff fails to file an amended complaint or fails to adequately address the issues  
20 raised herein on or before August 17, 2015, the undersigned will recommend dismissal of this  
21 action as frivolous pursuant to 28 U.S.C. § 1915.

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1 The Clerk is directed to send Plaintiff the appropriate forms for filing a 42 U.S.C. § 1983  
2 civil rights complaint and for service. The Clerk is further directed to send copies of this Order  
3 and Pro Se Instruction Sheet to Plaintiff.

4 Dated this 17th day of July, 2015.

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7 David W. Christel  
8 United States Magistrate Judge  
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